

FPR: Fertilising Products Regulation (Regulation (EU) 2019/1009), explained

The Fertilising Products Regulation sets the rules under which fertilisers, soil improvers, growing media, inhibitors and plant biostimulants may be CE marked as EU fertilising products, binding manufacturers, importers and distributors, while national rules remain an option. It has applied since 16 July 2022; digital labelling applies from 1 May 2027 and the polymer rules from 17 October 2028.

Reviewed 24 September 2026 by Conphora compliance team · Next review 12 March 2027 · Not legal advice

Key facts

Reference	Regulation (EU) 2019/1009	Act type	Regulation
In force	15 July 2019	Applies from	16 July 2022
Amended by	Commission Delegated Regulation (EU) 2021/1768, Commission Delegated Regulation (EU) 2021/2086, Commission Delegated Regulation (EU) 2021/2087, Commission Delegated Regulation (EU) 2021/2088, Commission Delegated Regulation (EU) 2022/1171, Commission Delegated Regulation (EU) 2022/1519, Commission Delegated Regulation (EU) 2023/409, Commission Delegated Regulation (EU) 2024/1682, Regulation (EU) 2024/2516, Commission Delegated Regulation (EU) 2024/2770, Commission Delegated Regulation (EU) 2024/2786, Commission Delegated Regulation (EU) 2024/2787, Commission Delegated Regulation (EU) 2024/2788, Commission Delegated Regulation (EU) 2024/2790, Commission Delegated Regulation (EU) 2025/1421	Enforced by	National market surveillance authorities enforce the regulation with the powers of Regulation (EU) 2019/1020 (Article 37 still cites Articles 16 to 29 of Regulation (EC) No 765/2008, read as Regulation (EU) 2019/1020 since 16 July 2021), and in Denmark Landbrugsstyrelsen, the Danish Agricultural Agency under the Ministry of Food, Agriculture and Fisheries, controls compliance with the regulation under executive order nr. 1135 of 9 July 2022 on fertilisers and soil improvers, issued under the act on fertilisers and soil improvers, now consolidated as lovbekendtgørelse nr. 1052 of 10 July 2023.
CELEX	32019R1009		

Key dates

5 June 2019	Regulation (EU) 2019/1009 adopted by the European Parliament and the Council in Brussels	title (Regulation of 5 June 2019) and signature block after Art. 53
15 July 2019	Entry into force, the twentieth day after publication in OJ L 170 of 25 June 2019; Articles 4(3), 14 and 42 to 47 (labelling guidance, common specifications, delegated acts, committee and the amendments to the animal by-products and plant protection regulations) apply from this date	Art. 53
16 April 2020	Articles 20 to 36 on the notification of conformity assessment bodies apply, so that notified bodies could be designated before the regulation applied in full	Art. 53, point (b)
16 July 2020	Deadline for the Commission to publish a guidance document for manufacturers and market surveillance authorities on the visual appearance of the Annex III label	Art. 4(3)
28 October 2021	Delegated Regulation (EU) 2021/1768 in force: first technical adaptation of Annexes I to IV, applying from 16 July 2022	Art. 2 and OJ L 356 of 8 October 2021
20 December 2021	Delegated Regulations (EU) 2021/2086, 2021/2087 and 2021/2088 in force: CMC 12 precipitated phosphate salts and derivatives, CMC 13 thermal oxidation materials and derivatives and CMC 14 pyrolysis and gasification materials added, applying from 16 July 2022	Art. 2; Art. 2; Art. 2 and OJ L 427 of 30 November 2021
16 July 2022	The regulation applies in full; Regulation (EC) No 2003/2003 repealed; EC fertilisers placed on the market before this date may continue to be made available, subject to the Chapter V market surveillance rules; deadline for the delegated act on by-product criteria in CMC 11	Art. 42(7), Art. 51, Art. 52 and Art. 53

28 July 2022	Delegated Regulation (EU) 2022/1171 in force: CMC 15 recovered high purity materials added, applying from 16 July 2022	Art. 2 and OJ L 183 of 8 July 2022
3 October 2022	Delegated Regulation (EU) 2022/1519 in force: inhibiting compounds, post-processing of digestate, polymer registration and the PCB limit for CMC 14	Art. 2 and OJ L 236 of 13 September 2022
16 March 2023	Delegated Regulation (EU) 2023/409 in force: minimum calcium oxide content of a straight solid inorganic macronutrient fertiliser set at 9 % by mass	Art. 1 and Art. 2 and OJ L 59 of 24 February 2023
3 July 2024	Delegated Regulation (EU) 2024/1682 in force: processed manure added to CMC 10 with its own processing, PAH16, storage and labelling conditions	Art. 2 and OJ L 2024/1682 of 13 June 2024
16 July 2024	Deadline for the Commission to assess biodegradability criteria for CMC 9 polymers and to review the possibility of including mulch films in CMC 9	Art. 42(6) and Art. 50
20 October 2024	Regulation (EU) 2024/2516 in force: digital labelling of EU fertilising products (Articles 11a to 11c), applying from 1 May 2027	Art. 2 and OJ L 2024/2516 of 30 September 2024
17 November 2024	Delegated Regulation (EU) 2024/2770 in force: biodegradability criteria for coating agents and water retention polymers in CMC 9; Annex I and point 1 of Annex II of that act apply from 17 October 2028	Art. 2 and OJ L 2024/2770 of 28 October 2024
20 November 2024	Delegated Regulations (EU) 2024/2786 (enterococci and presumption of conformity without verification), 2024/2787 (mulch films in CMC 9), 2024/2788 (polymers in CMC 11) and 2024/2790 (polymers in CMC 1) in force; the two polymer acts apply from 17 October 2028	Art. 2; Art. 2; Art. 2; Art. 2 and OJ L of 31 October 2024
30 December 2025	Delegated Regulation (EU) 2025/1421 in force: under Module D1 the notified body carries out annual audits and samples output	Art. 1(2) and Art. 2 and OJ L 2025/1421 of 10 December 2025

material for CMCs 3, 5, 12, 13, 14 and 15

1 July 2026	Module A1 thermal cycles and detonation test for ammonium nitrate fertilisers of high nitrogen content must be carried out in laboratories accredited for those activities (Article 1(1) of Delegated Regulation (EU) 2025/1421, date set by the corrigendum of 15 December 2025)	Art. 2 as corrected; Annex IV, Part II, Module A1, point 4 (M12)
16 July 2026	Deadline for the Commission's report to the European Parliament and the Council on the application of the regulation, including the review of the cadmium limit values for phosphate fertilisers and of the other contaminant limits	Art. 49
1 May 2027	Digital labelling rules of Regulation (EU) 2024/2516 apply: Articles 11a to 11c, the amended Articles 6(5) to 6(7), 8(3) to 8(4) and 9(2), and the Annex III and IV changes; deadline for the Commission's delegated acts on digital labelling requirements	Art. 1, point (5), and Art. 2
17 October 2028	Polymer rules apply: biodegradability criteria for coating agents and water retention polymers in CMC 9 (Delegated Regulation (EU) 2024/2770), and polymers in CMC 1 and CMC 11 aligned with the REACH microplastics restriction (Delegated Regulations (EU) 2024/2790 and 2024/2788)	Art. 2; Art. 2; Art. 2

Obligations by role

Manufacturer (including brand owners)

- Design and manufacture the EU fertilising product to meet the Annex I requirements of its product function category, including the contaminant, pathogen and nutrient-content limits, and use only component materials that comply with one or more of the Annex II component material categories; for any aspect not covered by those Annexes the product must not present a risk to human, animal or plant health, to safety or to the environment. Art. 4(1), Art. 4(2) and Art. 6(1)
- Before placing the product on the market, draw up the technical documentation and carry out or commission the Annex IV conformity assessment module allowed for your component materials and category: Module A, Module A1 for ammonium nitrate fertilisers of high nitrogen content, Modules B and C, or Module D1 with a notified body for compost, digestate and the recovered materials of CMCs 12 to 15, inhibitors and biostimulants; then draw up the EU declaration of conformity and affix the CE marking. Art. 6(2), Art. 15 and Annex IV, Part I
- Before placing the product on the market, draw up the technical documentation of Annex IV. Art. 6(2) and Annex IV, Part I
- Carry out or commission the Annex IV conformity assessment module allowed for your component materials and category: Module A, Module A1 for ammonium nitrate fertilisers of high nitrogen content, Modules B and C, or Module D1 with a notified body for compost, digestate and the recovered materials of CMCs 12 to 15, inhibitors and biostimulants. Art. 6(2) and Art. 15
- Draw up the EU declaration of conformity on the Annex V model with the elements of the module used, keep it continuously updated, translate it into the languages required by the Member State where the product is placed or made available, and combine it into a single declaration where another Union act also requires one; by drawing it up you assume responsibility for compliance, and material that was waste ceases to be waste at that moment. Art. 16 and Art. 19
- Affix the CE marking visibly, legibly and indelibly to the packaging or, for products supplied without packaging, to an accompanying document, before placing the product on the market, followed by the notified body's identification number where Annex IV requires one. Art. 17 and Art. 18
- Keep the technical documentation and the EU declaration of conformity for 5 years after the product was placed on the market, give other economic operators a copy of the declaration on request, keep series production in conformity when the process, the product or the standards change, and where the performance or risks warrant it sample-test marketed products, investigate complaints and keep a register of complaints, non-conforming products and recalls, keeping distributors informed. Art. 6(3) and Art. 6(4)
- Keep the technical documentation and the EU declaration of conformity for 5 years after the product was placed on the market. Art. 6(3)
- Give other economic operators a copy of the EU declaration of conformity on request. Art. 6(3)
- Keep series production in conformity, taking account of changes in the production process, the product or the harmonised standards, common specifications or other technical specifications referenced. Art. 6(4)
- Where the performance or the risks of a product warrant it, sample-test marketed products, investigate complaints and keep a register of complaints, non-conforming products and recalls, and keep distributors informed. Art. 6(4)
- Mark the packaging, or the accompanying document for unpackaged products, with a type number, batch number or other identifier and with your name, registered trade name or trade mark and a single

postal contact address, in a language easily understood by end-users and market surveillance authorities. Art. 6(5) and Art. 6(6)

- Provide the Annex III labelling on a label affixed to the package, in a leaflet for information that does not fit or for unpackaged products, in a language easily understood by end-users as determined by the Member State: the PFC designation, quantity, instructions for use with application rates, timing and frequency, storage conditions, risk-management information, the ingredient list above 5 %, the nutrient declaration and warnings, and from 1 May 2027 optionally as a digital label under Articles 11a to 11c.

Art. 6(7) and Annex III, Part I; Art. 1, points (2) and (4), and Art. 2

- If you consider or have reason to believe that a product you placed on the market does not conform, immediately bring it into conformity, withdraw or recall it, and where it presents a risk inform the competent national authorities of every Member State where you made it available; on a reasoned request provide all conformity information and documentation in a language the authority understands, cooperate on risk-elimination measures, and be able to identify your suppliers and customers for 5 years. Art. 6(8), Art. 6(9) and Art. 12
- If you consider or have reason to believe that a product you placed on the market does not conform, immediately bring it into conformity, withdraw or recall it, and where it presents a risk inform the competent national authorities of every Member State where you made it available. Art. 6(8)
- On a reasoned request from a competent national authority, provide all the information and documentation needed to demonstrate the conformity of the EU fertilising product, in a language that authority can easily understand, and cooperate with it on any action to eliminate the risks posed by EU fertilising products you placed on the market. Art. 6(9)
- Be able to identify to the market surveillance authorities, for 5 years after the supply, every economic operator that supplied you with an EU fertilising product and every economic operator you supplied with one. Art. 12

Authorised representative

- Act under a written mandate from the manufacturer that at least lets you keep the EU declaration of conformity and the technical documentation at the disposal of national market surveillance authorities for 5 years after the product was placed on the market. Art. 7(1) and Art. 7(2), point (a)
- Act as authorised representative only under a written mandate from the manufacturer that sets out the tasks you perform. Art. 7(1) and Art. 7(2)
- Keep the EU declaration of conformity and the technical documentation at the disposal of the national market surveillance authorities for 5 years after the product was placed on the market. Art. 7(2), point (a)
- On a reasoned request from a competent national authority, provide all the information and documentation necessary to demonstrate the conformity of the EU fertilising product, and cooperate with the authorities on any action taken to eliminate the risks posed by the products covered by your mandate. Art. 7(2), points (b) and (c)
- Do not take over the manufacturer's duty to design and manufacture to Annexes I and II or to draw up the technical documentation; those obligations cannot form part of the mandate. Art. 7(1)
- Where a notified body is involved, its identification number may be affixed after the CE marking by you under the body's instructions, and for fertilising product blends keep the EU declaration of conformity of each component product; be able to identify suppliers and customers for 5 years.

Art. 18(3), Art. 12 and Annex I, PFC 7, point 4(b)

- Where a notified body is involved and instructs you to, affix its identification number after the CE marking. Art. 18(3)
- For fertilising product blends, keep the EU declaration of conformity of each component product.

Annex I, PFC 7, point 4(b)

- Be able to identify to the market surveillance authorities, for 5 years after the supply, every economic operator that supplied you with an EU fertilising product and every economic operator you supplied with one. Art. 12

Importer

- Place only compliant EU fertilising products on the market, and before doing so check that the manufacturer carried out the appropriate Annex IV conformity assessment, drew up the technical documentation, applied the identification and the name and address required by Article 6(5) and (6), and that the product is accompanied by the required documents; hold back a product you believe is non-conforming until it complies, and inform the manufacturer and the market surveillance authorities where it presents a risk. Art. 8(1) and Art. 8(2)
- Indicate your name, registered trade name or trade mark and postal contact address on the packaging or, for unpackaged products, in an accompanying document, in a language easily understood by end-users and market surveillance authorities. Art. 8(3)
- Ensure the product is accompanied by the Annex III information on a label affixed to the package, in a leaflet where the package is too small or the product is unpackaged, in a language easily understood by end-users as determined by the Member State, and from 1 May 2027 in the physical or digital form allowed by Article 11a. Art. 8(4); Art. 1, points (3) and (4), and Art. 2
- Keep storage and transport conditions from jeopardising compliance with Annex I or Annex III while the product is under your responsibility, and where the performance or risks warrant it sample-test marketed products, investigate complaints and keep a register of complaints, non-conforming products and recalls, keeping distributors informed. Art. 8(5) and Art. 8(6)
- While a product is under your responsibility, keep its storage and transport conditions from jeopardising its compliance with Annex I or Annex III. Art. 8(5)
- Where the performance or the risks of a product warrant it, sample-test marketed products, investigate complaints and keep a register of complaints, non-conforming products and recalls, and keep distributors informed. Art. 8(6)
- If a product you placed on the market does not conform, immediately take corrective measures, withdraw or recall it, and where it presents a risk inform the competent national authorities of the Member States concerned with details of the non-compliance and the measures taken. Art. 8(7)
- Keep a copy of the EU declaration of conformity at the disposal of the market surveillance authorities for 5 years, ensure the technical documentation can be made available on request, give other economic operators a copy of the declaration, provide conformity information on reasoned request in a language the authority understands, cooperate on risk-elimination measures, and identify suppliers and customers for 5 years. Art. 8(8), Art. 8(9) and Art. 12
- Keep a copy of the EU declaration of conformity at the disposal of the market surveillance authorities for 5 years after the product was placed on the market, and ensure the technical documentation can be made available to them on request. Art. 8(8)
- Give other economic operators a copy of the EU declaration of conformity on request. Art. 8(8)
- On a reasoned request from a competent national authority, provide all the information and documentation needed to demonstrate the conformity of the EU fertilising product, in a language that authority can easily understand, and cooperate with it on any action to eliminate the risks posed by EU fertilising products you placed on the market. Art. 8(9)
- Be able to identify to the market surveillance authorities, for 5 years after the supply, every economic operator that supplied you with an EU fertilising product and every economic operator you supplied with one. Art. 12
- If you place the product on the market under your own name or trade mark, or modify it in a way that may affect compliance, you carry the manufacturer's obligations under Article 6; if you only package or

repackage it, add 'packaged by' or 'repackaged by' with your name and address and keep a specimen of the original labelling for 5 years. Art. 10 and Art. 11

- If you place the product on the market under your own name or trade mark, or modify it in a way that may affect compliance, you carry the manufacturer's obligations under Article 6. Art. 10
- If you only package or repackage the product, add 'packaged by' or 'repackaged by' with your name, registered trade name or trade mark and postal address. Art. 11(a)
- If you package or repackage the product, keep a specimen of the original labelling information at the disposal of the market surveillance authorities for 5 years. Art. 11(b)

Distributor (wholesaler or retailer)

- Act with due care and, before making a product available, verify that it is accompanied by the required documents and the Annex III information in a language easily understood by end-users in the Member State where it is sold, and that the manufacturer and the importer have applied the identification, name and address required by Articles 6(5), 6(6) and 8(3); hold back a product you believe is non-conforming and inform the manufacturer or importer and the market surveillance authorities where it presents a risk. Art. 9(1) and Art. 9(2)
- Keep storage and transport conditions from jeopardising compliance with Annex I or Annex III while the product is under your responsibility. Art. 9(3)
- If a product you made available does not conform, make sure corrective measures are taken to bring it into conformity, withdraw or recall it, and where it presents a risk immediately inform the competent national authorities of the Member States concerned. Art. 9(4)
- On a reasoned request, provide the information and documentation demonstrating conformity, cooperate on risk-elimination measures, and be able to identify who supplied you and whom you supplied for 5 years. Art. 9(5) and Art. 12
- On a reasoned request from a competent national authority, provide all the information and documentation needed to demonstrate the conformity of the EU fertilising product, in a language that authority can easily understand, and cooperate with it on any action to eliminate the risks posed by EU fertilising products you made available. Art. 9(5)
- Be able to identify to the market surveillance authorities, for 5 years after the supply, every economic operator that supplied you with an EU fertilising product and every economic operator you supplied with one. Art. 12
- If you sell under your own name or trade mark or modify the product in a way that may affect compliance, you take on the manufacturer's obligations; if you only package or repackage, add 'packaged by' or 'repackaged by' with your details and keep the original labelling for 5 years. Art. 10 and Art. 11
- If you sell the product under your own name or trade mark, or modify it in a way that may affect compliance, you take on the manufacturer's obligations. Art. 10
- If you only package or repackage the product, add 'packaged by' or 'repackaged by' with your name, registered trade name or trade mark and postal address. Art. 11(a)
- If you package or repackage the product, keep a specimen of the original labelling information at the disposal of the market surveillance authorities for 5 years. Art. 11(b)
- From 1 May 2027, where a product is supplied to end-users without packaging with a digital label only, post the digital label information in a visible place at the point of sale, and provide the information by alternative means on request or when the digital label is unavailable at the time of purchase.

Art. 1, point (4) (Article 11c), and Art. 2

Penalties

Member States lay down the rules on penalties for infringements of the regulation and take all measures necessary to implement them; the penalties must be effective, proportionate and dissuasive and are notified to the Commission. Market surveillance authorities evaluate an EU fertilising product that presents a risk to human, animal or plant health, to safety or to the environment, require corrective action, withdrawal or recall within a period commensurate with the risk, and if the operator fails to act prohibit or restrict the making available, withdraw or recall the product and notify the Commission and the other Member States; the provisional measure is deemed justified if neither a Member State nor the Commission objects within three months, and only where an objection is raised, or where the Commission considers the measure contrary to Union law, does the Commission decide in the Union safeguard procedure whether the measure is justified; a compliant product that still presents a risk can be treated the same way. Formal non-compliance, such as a CE marking affixed in breach of the rules, a missing or incorrect notified-body number, a missing or incorrect EU declaration of conformity, incomplete technical documentation or missing manufacturer or importer identification, must be ended and otherwise leads to restriction, prohibition, withdrawal or recall. In Denmark, Landbrugsstyrelsen controls compliance with the regulation, the act on fertilisers and soil improvers and executive order nr. 1135 of 9 July 2022, publishes its control results including company names, and under § 24 of that order punishes breaches of Articles 5, 6, 7(2), 8, 9, 11 and 12 of the regulation with fines, with companies liable under chapter 5 of the criminal code.

Art. 48, Art. 38, Art. 39, Art. 40 and Art. 41; § 20, § 23 and § 24

Checklist

- 1. Decide per product and market whether to CE mark it as an EU fertilising product or to sell it under national rules and mutual recognition; a product outside the regulation must not carry the CE marking (Article 3 and Article 41).
- 2. Confirm the product is not an animal by-product still under Regulation (EC) No 1069/2009 or a plant protection product, and that any active substance it contains has no plant protection function (Article 1(1) and Annex I, Part II, point 5a).
- 3. Assign the product function category from Annex I and check every requirement of that PFC: nutrient content, contaminants including the 60 mg/kg P₂O₅ cadmium limit for phosphate fertilisers, pathogens and efficacy (Article 4(1)(a)).
- 4. List every component material and map it to one of the 15 CMCs in Annex II with its conditions, including REACH registration for CMC 1 substances and the input-material and process rules for compost, digestate and recovered materials (Article 4(1)(b)).
- 5. Choose the Annex IV module your composition allows: Module A, Module A1 for ammonium nitrate of high nitrogen content, Modules B and C, or Module D1 with a notified body for CMC 3, 5, 12, 13, 14 and 15 materials, inhibitors and biostimulants (Article 15).
- 6. Compile the technical documentation with the PFC, the CMC list and origins, the manufacturing process, the label specimen, the standards applied and test reports, and keep it with the declaration for 5 years (Annex IV, Part II, and Article 6(3)).
- 7. Draw up the EU declaration of conformity on the Annex V model, translated as the Member State requires, and affix the CE marking to the packaging or accompanying document with the notified body's number where required (Articles 16 to 18).
- 8. Write the Annex III label: PFC designation, quantity, use instructions, storage, ingredient list above 5 %, nutrient declaration and warnings, in the end-user language, with the manufacturer's and importer's name, address and batch number (Articles 6(5) to 6(7) and 8(3) to 8(4)).
- 9. If you use a digital label from 1 May 2027, keep it free, accessible and available for 10 years, duplicate the non-asterisk elements on the physical label for end-users, and do not track users (Articles 11a to 11c).
- 10. Set up the corrective-action and notification procedure, 5-year supplier and customer traceability and, where the risks warrant it, a complaints register; in Denmark register with Landbrugsstyrelsen where the executive order requires it (Articles 6(8), 8(7), 9(4) and 12).

Sources

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2. Regulation (EU) 2019/1009 as published in OJ L 170, 25 June 2019 (EUR-Lex) — <https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=CELEX:32019R1009>
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4. Commission Delegated Regulation (EU) 2021/1768 adapting Annexes I to IV to technical progress (EUR-Lex) — <https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=CELEX:32021R1768>
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12. Regulation (EU) 2024/2516 on the digital labelling of EU fertilising products (EUR-Lex) — <https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=CELEX:32024R2516>
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15. Commission Delegated Regulation (EU) 2024/2787 including mulch films in CMC 9 (EUR-Lex) — <https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=CELEX:32024R2787>
16. Commission Delegated Regulation (EU) 2024/2788 on polymers in CMC 11 (EUR-Lex) — <https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=CELEX:32024R2788>
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